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IN THE COURT OF APPEALS OF IOWA

No. 7-206 / 06-1110 Filed April 25, 2007

STATE OF IOWA, Plaintiff-Appellant,

VS.

STEPHANIE M ARIE TORPEY, Defendant-Appellee.

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Appeal from the Iowa District Court for Washington County, Dan F.

Morrison, Judge.

The State, on discretionary review, appeals from the ruling vacating

Stephanie Torpey's conviction for failing to obey a stop sign. REVERSED.

Thomas J. Miller, Attorney General, Peter J. Grady and Mary Tabor,

Assistant Attorneys General, Barbara A. Edmondson, County Attorney, and

Brooke Chesney, Assistant C ounty Attorney, for appellant.

Douglas L. Tindal of Tindal & Kitchen, P.L.C., Washington, for appellee.

Heard by Mahan, P.J., and Eisenhauer and Baker, JJ. BAKER, J.

The State applied for and was granted di scretionary review of a district

court ruling vacating Stephanie Torpey's conviction for failure to obey a stop sign,

in violation of Iowa Code section 321.322 (2005). We reverse the district court's

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decision and reinstat e the conviction.

Background Facts and Proceedings.

On November 27, 2005, Washington police officer Ronald See observed

Torpey rolling through a stop sign located in the city of Washington. He pulled

Torpey's car over and wrote her a ci tation for violating section 321.322.

Following a trial on March 14, 2006, Judge Lucy J. Ga mon found Torpey guilty

and ordered her to pay a fine and court costs. Torpey then appealed to the

district court. In a June 12, 2006 ruling, Judge Dan Morrison reversed the earlier

decision and vacated Torpey's conviction.

In vacating Torpey's conviction, the court identified the central issue as

follows: "whether authorizat ion and proper placement of the stop sign in question

are elements of the § 321.322 violation or affirmative defenses." It concluded

that proper placement and aut horization were elements of the offense, and that

because the State had failed to carry it s burden in this regard, the conviction

should be vacated. 1 The State appeals from this ruling.

Merits.

Iowa Code section 321.322, under which Torpey was charged, provides in

pertinent part:

1 Specifically, the court ruled that "the State had the burden to prove that the stop sign in question was erected with the City of Washington's authorization and in accordance with the Manual [on Uniform Traffic Control Devices] beyond a reasonable doubt." The driver of a vehicle approaching a stop intersection indicated by a stop sign shall stop at the first opportunity at either the clearly marked stop line or before enter ing the crosswalk or before entering the intersection or at the point

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essential elements of the offense.

nearest the intersecting roadway where the driver has a view of appr oaching traffic on the intersecting roadway before entering the intersection.

Notably, this provision does not mention the term "official traffic-control device." In the definitional section of chapter 321 (Motor Vehicles and Law of the Road), Iowa Code section 321.1 states: "The following words and phrases when used in this chapter shall, for the purpos e of this chapter, have the meanings respectively ascribed to them." (Emphasis added.) In that section "official traffic-control devices" is defined as "all si gns, signals, markings and devices not inconsistent with this chapter placed or erected by authority of a public body or official having jurisdiction, for the pur pose of regulating, warning or guiding traffic." Iowa Code § 321.1(46). Alt hough the phrase "official traffic-control device" does not appear in section 321.322, the district court found this term "clearly encompasses a stop sign" as noted therein. It therefore considered the proper placement and author ization, as laid out in the definitional provision, to be

Other than in the def initional section of the chapter, the term official traffic-control device is used in three different sections. First, sect ion 321.256 provides that "no driver shall disobey . . . any official traffic-control device . . . ." Next, section 321.297 provides an exception for traveling on the right side of the roadway when authorized by an official traffic-control device. Finally, section 321.372 provides that a school bus may stop to load or unload pupils at points

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where there are official traffic-control devices. Clearly, the definition of official traffic-control device was necessitated by the phrase's inclusion in these three

subsections. This term, however, is not present in the language of the offense with which Torpey was charged.

Where a definitional st atute limits where that def inition is to be applied, 
"[t]his limits the definitions strictly to the [statutes] in which they appear." Francis 
v. Iowa Employment Sec. Comm'n, 250 Iowa 1300, 1305, 98 N.W.2d 733, 736 
(Iowa 1959). Iowa Code section 321.1 therefore limits the us e of a definition to 
where it is used in the chapter, i.e. sections 321.256, 321.297, and 321.372. 
In grafting the phrase official tr affic-control device and the meanings 
included in that phrase into distinct elem ents of the offense, the district court 
engaged in statutory construction, rec ognizing that "even though [section 
321.322] is not ambiguous," it is proper to construe it "in light of other sections in 
the same chapter . . . ."

Our supreme court has expressed that "caution should be exercised in applying statutory definitions to situations in which the particular statutory scheme may not be involved." Le v. Vaknin, 722 N.W.2d 412, 415 (Iowa 2006). Furthermore, it is established that "[w]e do not resort to principles of statutory construction or interpretation unless the language of a statute is ambiguous." State v. Wiederien, 709 N.W.2d 538, 541 (Iowa 2006). The language of section 321.322 is quite clear that the "driver of a vehicle approaching a stop intersection

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indicated by a stop sign shall stop at the first opportunity . . . ." This section needs no construction and there is no need to graft upon the express language of section 321.322 any further explanatory elements. Absent evidence to the

contrary, there is a presumpt ion of regularity and that public officials have carried out their duties. Janson v. Fulton , 162 N.W.2d 438, 442 ( Iowa 1968). To decide

otherwise would lead to an absurd result. "[A] statute should be given a sensible, practical, workable and logical construction." Id.

We conclude the "authoriz ation and proper placement of the stop sign" are not elements of the offense of failure to obey a stop sign. Accordingly, we also conclude the State is correct in its posit ion that it must be presumed here that a stop sign is duly authoriz ed and properly placed. Thus, as an affirmative defense, it is incumbent on one charged with disobeying a stop sign to establish that it was not authorized or properly placed. An example of such an "unauthorized" or "improperly placed" stop sign would be, for example, where a vandal or a prankster mov ed an actual stop sign to an unauthorized location or where a false stop sign was placed upon a roadway.

We reverse the district court ruling vacating Stephanie Torpey's conviction for failure to obey a stop sign, in viol ation of Iowa Code section 321.322, and reinstate the conviction.

REVERSED.