



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

<div data-spec-version="0.0.3dev" data-generated-on="2024-11-10"> <div class="generated-from-iceberg vlex-toc"> <link href="https://doc-stylesheets.vlex.com/ldml-xml.css" rel="stylesheet" type="text/css"></link> <div class="ldml-decision"><div class="ldml-decision"><div class="ldml-header header ldml-header content__heading content__heading--depth1" data-refglobal="case:peopleofthestateofcoloradovsegurano22sc8162024co70november4,2024" data-content-heading-label="Header"><p class="ldml-metadata"> 1 </p><p class="ldml-metadata"><b class="ldml-bold"> 2024 CO 70 </p><p class="ldml-metadata"><b class="ldml-bold"> The People of the State of Colorado, Petitioner: <b class="ldml-bold"> v. <b class="ldml-bold"> Francine Erica Segura. Respondent: </p><p class="ldml-metadata"><b class="ldml-bold">No. 22SC816</p><p class="ldml-metadata"><b class="ldml-bold">Supreme Court of Colorado, En Banc</p><p class="ldml-metadata"><b class="ldml-bold">November 4, 2024</p></div> <div class="ldml-casehistory"><p data-paragraph-id="175" class="ldml-paragraph ">

Certiorari to the Colorado Court of Appeals Court of Appeals Case No. 20CA1785

Attorneys for Petitioner: Philip J. Weiser, Attorney General Majid Yazdi, Senior Assistant Attorney General Denver, Colorado </p></div><div class="ldml-counsel header ldml-header content__heading content__heading--depth1" data-content-heading-label="Counsel"><p data-paragraph-id="406" class="ldml-paragraph no-indent mt-2">

Attorney for Respondent: <span



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

class="ldml-entity">Erin Wigglesworth Denver, Colorado </p><p data-paragraph-id="479" class="ldml-paragraph no-indent mt-2">

Attorneys for Amicus Curiae Office of Alternate Defense Counsel: The Noble Law Firm, LLC Antony Noble Lakewood, Colorado </p></div><p data-paragraph-id="615" class="ldml-paragraph ">

JUSTICE SAMOUR DELIVERED THE OPINION OF THE COURT, IN WHICH CHIEF JUSTICE MARQUEZ, JUSTICE BOATRIGHT, JUSTICE HOOD, JUSTICE GABRIEL, JUSTICE HART, AND JUSTICE BERKENKOTTER JOINED. </p><div class="ldml-opinion"><h2 class="ldml-opinionheading content__heading content__heading--depth1" data-content-heading-label="Opinion (SAMOUR)">

<b class="ldml-bold">OPINION </h2><p data-paragraph-id="832" class="ldml-paragraph no-indent mt-4">

SAMOUR, JUSTICE </p><p data-paragraph-id="861" class="ldml-paragraph "> ¶1 When a rule "is as clear as a glass slipper and fits without strain, courts should not approve an interpretation that requires a shoehorn." <em class="ldml-emphasis">Demko v. United States, 216 F.3d 1049, 1053 (Fed. Cir. <span



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

2000) making the comment with respect to the interpretation of a statute

Instead, in such a situation, our task is simply to apply the rule - i.e., "merely to put [the glass slipper] on the foot where it belongs."

[Lexington Ins. Co. v. Precision Drilling Co.](/vid/889229990), 830 F.3d 1219, 1220 (10th Cir. 2016)

stating this in the context of statutory interpretation

¶2 Rule 35 of the Colorado Rules of Criminal Procedure provides postconviction remedies a defendant may seek.

¹ As relevant here, section (c) of the rule allows a defendant to "file a motion . . . to vacate, set aside, or correct the sentence" based "on one or more of the grounds enumerated in section (c) of the rule

section (c) of the rule allows a defendant to "file a motion . . . to vacate, set aside, or correct the sentence" based "on one or more of the grounds enumerated in section (c) of the rule

One of the grounds listed in section (c) of the rule



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

is the ineffective assistance of trial counsel.

Crim. P. 35(c)(2) is the ineffective assistance of trial counsel.

¶3 Paragraphs (I) through (IX) of section (c) then delineate the procedures that must be followed in filing and resolving a motion.

Crim. P. 35(c)(3) then delineate the procedures that must be followed in filing and resolving a motion.

The procedures in (IV) and (V) are at the hub of this opinion.

6

¶4 Under (IV) paragraph (IV), if the court concludes that the motion, the record, and the file show that the defendant is not entitled to relief, it must deny the motion without forwarding a copy to the prosecution and the Office of the Public Defender.

OPD.

¶4 Under (IV) paragraph (IV), if the court concludes that the motion, the record, and the file show that the defendant is not entitled to relief, it must deny the motion without forwarding a copy to the prosecution and the Office of the Public Defender.

Crim. P. 35(c)(3)(IV).

But if the court does not so conclude, then



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

data-prop-ids="sentence_2436">paragraph (V) requires the court to forward a copy of the motion to the prosecution and, if the motion requests the appointment of counsel, then also to the OPD. Crim. P. 35(c)(3)(V). The OPD must then file a response within forty-nine days indicating whether it has a conflict of interest and, if not, whether it intends to enter its appearance and whether it needs more time to investigate the defendant's claims. <em class="ldml-emphasis">Id. If the OPD enters its appearance, it must include in its response any additional claims that have arguable merit. <em class="ldml-emphasis">Id. After the motion (as supplemented by the OPD) has been fully briefed, an evidentiary hearing must be held unless the court finds it appropriate to dispose of the motion without a hearing. <em class="ldml-emphasis">Id. </p><p data-paragraph-id="3222" class="ldml-paragraph"> ¶5 In this case, the defendant, Francine Erica Segura, filed a pro se Crim. P. 35(c) motion raising multiple ineffective assistance of trial counsel claims and requesting the appointment of postconviction counsel. But the trial court followed neither of the paths outlined in paragraphs <span



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

class="ldml-parenthetical">(IV) and (V). Instead, it took a middle-of-the-road approach: It denied all but one claim and then forwarded a copy of the motion to the prosecution and the OPD with instructions limiting the OPD's

 appointment to the lone surviving claim. Because the OPD had a conflict of interest, an attorney from the Office of Alternate Defense Counsel ("OADC") was appointed as postconviction counsel.^{[2} That attorney filed a supplement to the pro se motion with respect to the one claim within the limited scope of her representation. Following an evidentiary hearing on that claim, the court denied Segura's request for postconviction relief. A division of the court of appeals reversed the trial court's order in part, and we granted the prosecution's petition for writ of certiorari.^{[3} </p><p data-paragraph-id="4321" class="ldml-paragraph"> ¶6 The prosecution now asks us to read a hybrid path into Crim. P. 35 (c)(3)(IV)-(V) -one which allows trial courts to (1) deny some (but not all) of the claims raised in a pro se motion requesting counsel without first forwarding a copy of it to the prosecution and the OPD, and then (2) appoint the OPD solely on any



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

remaining claims.

We decline to do so because the plain language of [Crim.](#)

P. 35(c)(3)(IV)(V) does not support such an interpretation.

Much like Cinderella's stepsisters couldn't wedge their feet into the glass slipper, the prosecution can't force this fit into [Crim. P. 35\(c\)\(3\)\(IV\)\(V\)](#), no matter how hard it wiggles.

[¶7](#)

We hold that when, as here, a defendant files a pro se [Crim. P. 35\(c\)\(3\)\(IV\)\(V\)](#) motion that contains a request for counsel, the trial court has two, and only two, choices.

First, it may conclude, based on its review of the motion, the record, and the file, that *none of the claims has arguable merit, in which case it must deny the motion in its entirety without further action by entering written findings of fact and conclusions of law.*

Second, it may conclude, based on its review of the motion, the record, and the file, that *at least one claim has arguable merit, in which case it must grant the request for postconviction counsel and forward a complete copy of the motion to the prosecution and the OPD.*

The OPD must then determine which claims (if any) lack arguable merit and should be abandoned, which arguably meritorious claims (if any) should be supplemented, and which new claims (if any) have arguable merit and should be added.



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

data-paragraph-id="5946" data-sentence-id="5957" class="ldml-sentence">¶8 Thus, upon its initial review of a postconviction motion like the one filed by Segura in this case, the court must either deny the motion and thus all of the claims, or not deny the motion and thus none of the claims-there is no betwixt and between option. And if the court denies none of the claims, it may not restrict the scope of postconviction counsel's representation. </p><p data-paragraph-id="6342" class="ldml-paragraph ">¶9 Because the division was spot-on in ruling that the trial court violated Crim. P. 35 (c)(3)(IV)(V), and because the prosecution does not challenge the division's conclusion that the error was not harmless, we affirm. We remand the case with instructions to return it to the trial court for further proceedings consistent with this opinion. </p><div class="ldml-section"><section class="ldml-heading content__heading content__heading--depth1" data-content-heading-label=" I. Facts and Procedural History " data-confidences="very_high" data-parsed="true" data-value="I. Facts and Procedural History" data-types="background" data-specifier="I" data-format="upper_case_roman_numeral" data-ordinal_start="1" data-ordinal_end="1" data-id="heading_6702" id="heading_6702"> <b class="ldml-bold">I. Facts and Procedural History</section><p data-paragraph-id="6745" class="ldml-paragraph "> ¶10 Segura and two others carried out an armed home invasion robbery. The prosecution later charged her with multiple crimes. Following a jury trial, <span





As to that claim, the court granted Segura's request for postconviction counsel. Consequently, it forwarded a copy of the motion to both the prosecution and the OPD. But the court was clear: The OPD was "appointed" only on the remaining claim.

¶14 Because the OPD had a conflict of interest, an attorney with the OADC entered her appearance on Segura's behalf with respect to the single claim on which the court appointed counsel.

¶15 Thereafter, consistent with the court's restriction on the scope of her representation, postconviction counsel submitted a supplemental motion focusing exclusively on the ineffective assistance claim grounded in the parties' plea negotiations.

The supplemental motion contended that: (1) trial counsel had failed to convey to Segura the plea offers and the deadlines to accept them; and (2) to the extent that trial counsel had shared all pertinent information about the plea offers, Segura did not understand the penalties she was facing or the full benefit of those offers.

¶15 After the supplemental motion was fully briefed, the court held an evidentiary hearing limited in scope to the ineffective assistance claim related to plea negotiations.

At the end of the hearing, the court took the matter under advisement.

In a subsequent written order, the court denied Segura's request for

postconviction relief, concluding that her trial

Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

counsel had not been ineffective in discussing the plea offers with her or in explaining the possible penalties with respect to the charges brought against her.

⁴ Segura appealed, arguing, as relevant here, that the trial court erred by limiting postconviction counsel's representation and denying most of the claims without a hearing.

The division affirmed in part and reversed in part.

[People v. Segura](#), No. 20CA1785, Sept. 15, 2022.

It affirmed the portion of the trial court's order denying Segura's claim that her trial counsel had been ineffective in handling plea negotiations.

[Id.](#) at ¶ 40.

But it reversed the remainder of the order, concluding that the trial court had violated [Crim. P. 35\(c\)\(3\)\(IV\)\(V\)](#) and improperly restricted postconviction counsel's representation.

[Id.](#)





Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

counsel sufficed to preserve her assertion that the trial court erred in sidelining counsel's representation on all but one claim.

[¶ 22](#) Segura, [¶ 22](#). Thus, the division rejected the prosecution's forfeiture claim. Accordingly, it reviewed de novo the trial court's reading of paragraphs (IV) and (V) and, having found error, it employed the harmless error standard of reversal.

[Id.](#) at [¶¶ 22-23](#).

[¶ 20](#) Because the prosecution chose not to ask us to review the division's determination vis-a-vis preservation, that issue is not properly before us.

See [Berge v. Berge](#), 536 P.2d 1135, 1136 (Colo. 1975) (declining to consider an issue not raised in the petition for writ of certiorari); [Jagged Peak Energy Inc. v. Okla. Police Pension & Ret. Sys.](#), 2022 CO 54 (2022).



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

¶ 63

523 P.3d 438 , 453

(same)

13

Therefore, we assume without deciding that Segura properly preserved the issue for review.

⁵[[5](#note-ftn.FN5)]

We review the lower courts' construction of paragraphs (IV) and (V) de novo.

Hunsaker v. People, 2021 CO 83

Hunsaker v. People, 2021 CO 83

¶ 16

People v. Bueno, 2018 CO 4

¶ 18



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

[409 P.3d 320](/vid/888575566) ,
325

As we do with a statute, we first read the language of a rule "consistent with its plain and ordinary meaning, and, if it is unambiguous, we apply the rule as written."

[\[People v. Steen\]\(#\), 2014 CO 9](#), [¶ 10](#),



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

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Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

<span class="ldml-pagenumber" data-page_type="bare_number" data-val="14"

data-id="pagenumber_13003"> standard of reversal to the district

court's failure to comply with the procedural requirements of Crim. P. 35<span



(c)(3)(V)

III. Analysis

III.

Analysis

¶22 As its title suggests,

Crim. P. 35 provides

[p]ostconviction remedies

a defendant may seek in a criminal case.

a

Section (a) addresses requests to correct illegal sentences;

section (b) deals with motions for the reduction of sentences; and

a

section (c), the section pertinent here, discusses

ther

remedies.

section (c)(3) states that

a defendant who has been aggrieved and is asserting

"either a right to be released or to have a judgment of conviction set aside on one or more of the grounds enumerated in

a

section



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

the motion under (IV) above, the court shall cause a complete copy of said motion to be served on the prosecuting attorney if one has not yet been served by counsel for the defendant.

If the defendant has requested counsel be appointed in the motion, the court shall cause a complete copy of said motion to be served on the Public Defender.

Within 49 days, the Public Defender shall respond as to whether the Public Defender's Office intends to enter on behalf of the defendant pursuant to § 21-1-104(1)(b), 6 C.R.S.

In such response, the Public Defender shall identify whether any conflict exists, request any additional time needed to investigate, and add any claims the Public Defender finds to have arguable merit.

Upon receipt of the response of the Public Defender, or immediately if no counsel was requested by the defendant or if the defendant already has counsel, the court shall direct the prosecution to respond to the defendant's claims or request additional time to respond within 35 days and the defendant to reply to the prosecution's response within 21 days.

The prosecution has no duty to respond until so directed by the court.

Thereafter, the court shall grant a prompt hearing on the motion unless, based on the pleadings, the court finds that it is appropriate to enter a ruling containing written findings of fact and conclusions of law.

At the hearing, the court shall take whatever evidence is necessary for the disposition of the motion.

Crim. P. 35(c)(3)



¶24 The prosecution contends that, upon initial review of a pro se [Crim. P. 35](#) (c) motion requesting postconviction counsel, a trial court has the authority under [paragraph \(IV\)](#) to deny any claim that lacks arguable merit and to then proceed under [paragraph \(V\)](#) with respect to any claim that is arguably meritorious.

¶25 Paragraph (IV) addresses situations in which review of the motion, the record, and the file satisfies the trial court that the defendant is not entitled to any

¶16 relief -i.e., that none of the claims advanced has arguable merit.

¶16898 ⁶ It directs the trial court to deny such a motion without further action through written findings of fact and conclusions of law.

¶17032 [Paragraph \(V\)](#), in turn, applies [i]f the court does not deny the motion under [paragraph \(IV\)](#). [Crim. P. 35](#) (c) (3) (V).

¶17142 In other words,

Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

paragraph (V) is triggered if (IV) is inapplicable because the court concludes that at least one claim in the defendant's motion has arguable merit. And under (V), if the motion contains a request for counsel, the court shall cause a complete copy of said motion to be served on the [OPD].

Id. emphasis added. emphasis added

¶26 Thus, upon its initial review of a Crim. P. 35(c) motion containing a request for postconviction counsel, the court must either deny the motion and thus all of the claims, or not deny the motion and thus none of the claims -there is no halfway option. And if the court denies all of the claims, it must enter written findings of fact and conclusions of law without taking further action. But if the court denies none of the claims, it must grant the request for postconviction counsel and forward a complete copy of the motion to the prosecution and the

OPD.

The OPD must then decide which claims (if any) lack arguable merit and should be abandoned, which arguably meritorious claims (if any) should be



supplemented, and which new claims (if any) have arguable merit and should be added.

⁷The parties must thereafter brief any arguably meritorious claims, including those supplemented and added.

⁸

The prosecution asks us to focus on "the rule's overall scheme."

According to the prosecution, the rule is silent on the scope of a trial court's authority with respect to motions that include both arguably meritorious claims and claims lacking arguable merit.

Contrary to the prosecution's position, however, there is no gap in the rule for us to bridge.

Any hybrid motion containing both arguably meritorious claims and claims that lack arguable merit is a motion a court may not deny under a rule paragraph

18

(IV)

Instead, such a motion is governed by a rule paragraph (V), which addresses motions that contain at least one claim with arguable merit.

The prosecution insists, though, that it is illogical for a trial court to lose the authority to deny a claim lacking arguable merit

under paragraph Be that as it may, our role here is to interpret and apply the rule as written, not to consider whether logic warrants a revision. </p><p data-paragraph-id="19618" class="ldml-paragraph ">

¶29 In any event, we disagree that our view of the rule's scheme is illogical. If

Crim. P. 35(c) motion must be granted because the motion contains at least one claim with arguable merit, why is it illogical to forward the entire motion to the OPD for its review of all the claims? The OPD can then take a closer look at the motion and determine which claims In this regard, Of course, whether this is the ideal approach is debatable-reasonable minds may differ on the optimal procedure-but it is certainly not illogical. </p><p data-paragraph-id="20387" class="ldml-paragraph ">

¶30 We are equally unmoved by

paragraphs a trial court to proceed "with

 raised in a pro se motion



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

even if it finds . . . that only *one* claim has arguable merit." Again, this argument goes to the wisdom of the rule, so this is the wrong forum in which to raise it. At any rate, the time it takes a trial court to conduct its initial review of a relevant motion may actually be *reduced* under the interpretation we embrace here. Take this case for example. Once the trial court concluded that Segura's motion set forth at least one claim with arguable merit, there was no need to review the remaining claims.

¶31 True, it's possible that after postconviction counsel's review, there may be more claims to litigate, which would likely increase the time it takes to resolve the motion. But those will all necessarily be claims that postconviction counsel represents have arguable merit. Should we sacrifice such claims in a criminal case based on concerns over judicial economy and limited resources? We think not.

¶32 Lastly, the prosecution seeks refuge in the limited nature of the statutory right to postconviction counsel. It urges us to declare that its proposed approach is consistent with the principle in Colorado jurisprudence that the statutory right to postconviction counsel is limited. But the prosecution's effort flounders because the limited nature of the statutory right to postconviction counsel is in lockstep with the plain and ordinary meaning of the language of a paragraphs (IV) and (V).



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

class="ldml-paragraph "> ¶33 The statutory right to postconviction counsel is "tenuously premised on an interpretation of the statutes creating and governing the [OPD] and requiring that

 office to prosecute post-conviction remedies which have arguable merit." <em class="ldml-emphasis">Silva v. People, 156 P.3d 1164 , 1168 (Colo. 2007 (quoting with approval <em class="ldml-emphasis">People v. Hickey, 914 P.2d 377 , 378 (Colo.App. 1995^[9] In <em class="ldml-emphasis">Silva, we noted that section 21-1-104(1)(b), C.R.S. (2024, requires the OPD to "[p]rosecute any appeals or <em class="ldml-emphasis">other remedies . . . after conviction that the [OPD] considers to be in the interest of justice." <em class="ldml-emphasis">Silva, 156 P.3d at



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

1168

(first alteration in original)

(emphasis added)

Continuing, we said that decades earlier a division of the court of appeals had read the "other remedies" statutory language as including arguably meritorious

Crim. P. 35(c)

(Id.

referring to the division's decision in

</vid/889470318> class="ldml-reference" data-reftype="reporter" data-prop-ids="sentence_22792"><em class="ldml-emphasis">People v. Duran

757 P.2d 1096 , 1097

Colo.App.

1988)

We adopted the same reading because we inferred that it had been ratified by our General Assembly.

</vid/887405428> class="ldml-reference" data-reftype="reporter" data-prop-ids="sentence_23081"><em class="ldml-emphasis">Silva

156 P.3d at 1168

¶34

Thus, as the prosecution points out, our court in

</vid/887405428> class="ldml-reference" data-reftype="citeless" data-prop-ids="sentence_23217"><em class="ldml-emphasis">Silva

"other remedies" in

section 21-1-104(1)(b) as encompassing all

[section 21-1-104](#) class="ldml-reference" data-reftype="rule"



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

Crim. P. 35(c) motions.

Id.

Rather, we recognized that the statutory right to postconviction counsel extends only to (c) motions that are arguably meritorious.

Id.

More specifically, we determined that a defendant has no right to the appointment of postconviction counsel in conjunction with a (c) motion if (1) the trial court concludes that the motion is "wholly unfounded," or (2) the OPD concludes that the (c) motion lacks arguable merit.

Id.

see also

§ 21-1-104(2)

"In no case, however, shall the state public defender be required to prosecute any appeal or other remedy unless the state public defender is satisfied first that there is arguable merit to the proceeding."



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

[People v. Breaman](/vid/890180158), 939 P.2d 1348, 1351 (Colo. 1997) (“A court-appointed public defender does not have a duty to prosecute a claim for post-conviction relief after determining that there is no arguable merit to the defendant’s claim.”) Colo. RPC 3.1 (“A lawyer shall not bring or defend a proceeding, or assert or controvert an issue therein, unless there is a basis in law and fact for doing so that is not frivolous”) In other words, the court and the OPD both “must find that a defendant’s [Crim. P. 35\(c\)](/vid/887405428) motion has arguable merit before the statutory right to postconviction counsel is triggered.” [Silva](/vid/887405428), 156 P.3d at 1168.

[¶35](/vid/887405428) These limitations, however, are entirely consistent with our construction of [paragraphs \(IV\) and \(V\)](/vid/887405428). [If the trial court finds that a pro se defendant’s \[Crim. P. 35\\(c\\)\]\(/vid/887405428\) motion is wholly unfounded \(i.e., that all of the claims in the motion lack arguable merit\), it must deny the relief requested without further action by issuing written findings of fact and conclusions of law.](/vid/887405428)



>Crim. P. 35(c)(3)(IV). But if the trial court finds that a pro se Crim. P. 35(c) motion is not wholly unfounded (i.e., that at least one claim in the motion has arguable merit), it must appoint the OPD and forward a complete copy of the motion to that office and the prosecution. Crim.

> P. 35(c)(3)(V). The OPD must then determine which claims (if any) lack arguable merit and should be abandoned, which arguably meritorious claims (if any) should be supplemented, and which new claims (if any) have arguable merit and should be added.^[10]</p><p data-paragraph-id="25669" class="ldml-paragraph "> ¶36 In short, nothing about the limited nature of the statutory right to postconviction counsel dissuades us from our interpretation of paragraphs (IV) and (V). Where, as here, the language of a rule of criminal procedure is unambiguous, we are duty bound to effectuate its plain and ordinary meaning. <a class="ldml-reference" data-reftype="citeless"

Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023

data-refglobal="case:peoplevsteen,2014co9" data-prop-ids="sentence_25844"><em class="ldml-emphasis">Steen, ¶ 10, <a class="ldml-reference" data-reftype="reporter"



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



Psychmetrics Med., P.C. v. Allstate Ins. Co.

2023 | Cited 0 times | Appellate Terms of the Supreme Court of New York | June 23, 2023



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